#### 103D CONGRESS 2D SESSION

# H. R. 4766

To enhance the availability of credit to businesses in order to foster economic growth and stabilization and to create new employment opportunities in communities facing economic distress, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

JULY 14, 1994

Mr. Kanjorski (for himself, Mr. Ridge, Mr. Traficant, and Mr. Hinchey) introduced the following bill; which was referred to the Committee on Banking, Finance and Urban Affairs

# A BILL

To enhance the availability of credit to businesses in order to foster economic growth and stabilization and to create new employment opportunities in communities facing economic distress, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Economic Growth and
- 5 Stabilization Financing Demonstration Act 1994".
- 6 SEC. 101. GUARANTEED LOAN DEMONSTRATION PROGRAM.
- 7 (a) IN GENERAL.—In order to study the feasibility
- 8 and desirability of a program of loan guarantees for eco-

- 1 nomic growth and stabilization in communities facing eco-
- 2 nomic distress, the Secretary is authorized to guarantee
- 3 loans made to private borrowers by private lending institu-
- 4 tions, community development financial institutions, and
- 5 other lenders as the Secretary considers appropriate, ex-
- 6 cept that the Secretary may guarantee loans less than
- 7 \$750,000 only if the borrower is not eligible for a loan
- 8 guarantee under the Small Business Act.

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### (b) TERMS AND CONDITIONS.—

- (1) IN GENERAL.—The Secretary may make such guarantees upon application of the lenders and upon such terms and conditions as the Secretary may prescribe.
- (2) Presumption of validity.—Guarantees under paragraph (1) shall be conclusive evidence that the guarantee has been properly obtained, that the underlying loan qualifies for such guarantee, and that, but for fraud or material misrepresentation by the holder, such guarantee will be presumed to be valid, legal, and enforceable.
- (3) Lender responsibility.—No guarantee will be provided unless the lender is responsible and makes adequate provision for servicing the loan on reasonable terms and for protecting the financial interest of the United States.

- 1 (c) Preferred Lender Preference.—To the ex-
- 2 tent feasible, the Secretary shall exercise the guarantee
- 3 authority established under this section on a preferred
- 4 lender basis and authorize lenders, in accordance with
- 5 agreements entered into between the Secretary and such
- 6 lenders, to take such actions on the Secretary's behalf as
- 7 the Secretary deems appropriate, including, but not lim-
- 8 ited to, the determination of eligibility and credit worthi-
- 9 ness and loan monitoring, collection and liquidation.
- 10 (d) TARGET SUBSIDY RATE.—In exercising the loan
- 11 guarantee authority provided under this section, the Sec-
- 12 retary shall attempt to administer the program in a man-
- 13 ner which results in a subsidy rate not to exceed approxi-
- 14 mately 6 percent of the amount of the overall loan guaran-
- 15 tees.
- 16 (e) AUTHORIZATION OF APPROPRIATIONS.—Of the
- 17 funds authorized to be appropriated under section 106,
- 18 for purposes of this section there are authorized to be ap-
- 19 propriated \$50,000,000 per fiscal year to cover the costs
- 20 (as defined in section 502(5) of the Federal Credit Reform
- 21 Act of 1990 (2 U.S.C. 661a(5))) of loan guarantees issued
- 22 pursuant to subsection (b)(3) of such section. Such sums
- 23 shall remain available until expended.

#### SEC. 102. INTEREST RATE SUBSIDY DEMONSTRATION PRO-

- 2 GRAM.
- 3 (a) IN GENERAL.—In order to study the feasibility
- 4 and desirability of a program of interest rate subsidies for
- 5 economic growth and stabilization in communities facing
- 6 economic distress, the Secretary is authorized to pay inter-
- 7 est rate subsidies to private lending institutions, commu-
- 8 nity development financial institutions, and other lenders
- 9 as the Secretary considers appropriate, for loans made to
- 10 private borrowers.
- 11 (b) Terms and Conditions.—The Secretary may
- 12 pay interest rate subsidies upon application of the lenders
- 13 and upon such terms and conditions as the Secretary may
- 14 prescribe, except that no interest rate subsidy may be pro-
- 15 vided unless the lender is responsible and makes adequate
- 16 provision for servicing the loan on reasonable terms and
- 17 for protecting the financial interest of the United States.
- 18 (c) Preferred Lender Preference.—To the ex-
- 19 tent feasible, the Secretary shall exercise the interest rate
- 20 subsidy authority established under this section on a pre-
- 21 ferred lender basis and authorize lenders, in accordance
- 22 with agreements entered into between the Secretary and
- 23 such lenders, to take such actions on the Secretary's be-
- 24 half as the Secretary deems appropriate, including, but
- 25 not limited to, the determination of eligibility and credit
- 26 worthiness and loan monitoring, collection and liquidation.

## SEC. 103. EQUITY FINANCE DEMONSTRATION PROGRAM.

- 2 (a) IN GENERAL.—In order to study the feasibility
- 3 and desirability of a program of equity financing for eco-
- 4 nomic growth and stabilization in communities facing eco-
- 5 nomic distress, the Secretary is authorized to establish a
- 6 demonstration program under which the Secretary may di-
- 7 rectly, or indirectly through grants to eligible
- 8 intermediaries, purchase or commit to purchase warrants,
- 9 subordinated debt, or nonvoting preferred securities of pri-
- 10 vate United States businesses or nonprofit organizations
- 11 and associations.
- 12 (b) Establishment of Fund.—For purposes of
- 13 conducting the program provided under subsection (a), the
- 14 Secretary shall establish an Equity Investment Revolving
- 15 Fund.
- 16 (c) Disposal of Equity Instruments.—The Sec-
- 17 retary shall endeavor to dispose of any financial instru-
- 18 ments purchased or guaranteed under this section within
- 19 a period of 10 years after their date acquisition of such
- 20 interest.
- 21 (d) Use of Payments.—
- 22 (1) Use of payments to the secretary.—
- Amounts received by the Secretary from the pay-
- 24 ment of dividends and the redemption of financial
- instruments acquired under this section shall be de-
- posited in the Equity Investment Revolving Fund

- and shall, subject to appropriations, be available to make or guarantee additional investments consistent with this section.
- 4 (2) USE OF PAYMENTS TO ELIGIBLE
  5 INTERMEDIARIES.—Of the amounts received by eligi6 ble recipient intermediaries from the payment of
  7 dividends and the redemption of financial instru8 ments acquired under this section—
  - (A) up to 50 percent may be retained by such eligible intermediaries to make or guarantee additional investments consistent with this section, and
    - (B) no less than 50 percent shall be returned to the Secretary to be deposited into the Fund established under subsection (b) to make or guarantee additional investments consistent with this section.
- 18 (e) Investment of Excess Funds.—If the Sec19 retary determines that the amount of money in the Fund
  20 exceeds the current requirements of the Fund, the Sec21 retary may direct the Secretary of the Treasury to invest
  22 such amounts in obligations of the United States, in obli23 gations guaranteed by the United States Government, or
  24 in such other obligations or securities of the United States
  25 as the Secretary of the Treasury deems appropriate. Pro-

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- 1 vided, however, that any subsequent use of monies so in-
- 2 vested shall be subject to appropriations.
- 3 SEC. 104. SECONDARY MARKET CREDIT ENHANCEMENT
- 4 **DEMONSTRATION PROGRAM.**
- 5 In order to study the feasibility and desirability of
- 6 a program of providing credit enhancements to pools of
- 7 financial instruments related to economic growth and sta-
- 8 bilization activities in communities facing economic dis-
- 9 tress, the Secretary is authorized to establish a dem-
- 10 onstration program under which the Secretary may pro-
- 11 vide credit enhancements to pools of financial instruments
- 12 related to economic growth and stabilization activities in
- 13 such areas.
- 14 SEC. 105. PERFORMANCE EVALUATIONS: REPORT TO CON-
- GRESS.
- 16 (a) Performance Evaluations.—The Secretary
- 17 shall conduct performance evaluations of each of the dem-
- 18 onstration projects established under this Act to assess
- 19 their effectiveness in promoting economic growth and sta-
- 20 bilization in communities facing economic distress.
- 21 (b) Annual Report.—Based on the evaluations
- 22 conducted under subsection (a), the Secretary shall pre-
- 23 pare and submit annually a report to the Congress con-
- 24 taining a full and detailed account of operations under this
- 25 Act. Such a report shall include—

- 1 (1) performance measures established under 2 subsection (a);
- (2) an audit setting forth the amount, type, recipient, and source of disbursements, receipts, and losses sustained as a result of operations under this
   Act during the preceding fiscal year and since inception of the demonstration programs; and
- 8 (3) recommendations with respect to program 9 changes, statutory changes, and other matters to im-10 prove and facilitate the operations of the demonstra-11 tion programs and to encourage the use of these 12 programs by qualified concerns.

#### 13 SEC. 106. AUTHORIZATION OF APPROPRIATIONS.

- For purposes of this Act, there are authorized to be appropriated \$90,000,000 per fiscal year. Such sums shall remain available until expended.
- 17 SEC. 107. SEPARABILITY.
- If any provision of this Act, or any application of such provision to any person or circumstance, shall be held invalid, the remainder of this Act, or the application of such provision to person or circumstance other than those as to which it is held invalid, shall not be affected thereby.